Public Document Pack

Kadaltilla Adelaide Park Lands Authority



BOARD MEETING AGENDA

Thursday, 22 May 2025 at 4.30 pm Colonel Light Room, Adelaide Town Hall

Kadaltilla / Adelaide Park Lands Authority

Board Meeting Agenda, Thursday, 22 May 2025 at 4.30 pm Colonel Light Room, Adelaide Town Hall

Membership The Lord Mayor

4 other members appointed by the Council

5 members appointed by the Minister for Planning

Quorum 6

Presiding Member The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith

Deputy Presiding Member Elinor Walker
Board Members Kirsty Bevan

Allison Bretones
Ashley Halliday
Justyna Jochym
Stephanie Johnston
Warwick Keates

Mitzi Nam

Councillor Keiran Snape

Proxy Board Members Councillor Henry Davis, for Councillor Keiran Snape

Dennis Rigney, for Mitzi Nam

Sarah Russo, for Stephanie Johnston

Agenda

1. Welcome and Opening

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

1.2 Apologies

Board Member - Stephanie Johnston

Proxy Board Member - Sarah Russo

1.3 Confirmation of Minutes

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 April 2025 be taken as read and be confirmed as an accurate record of proceedings.

4 - 8

2.	Conf	lict of Interest	
3.	Pres	iding Member Report (verbal)	
4.	Dep u	utations	
5.	Item	s for Board Discussion	
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Kadaltilla

Adelaide Park Lands Authority









BOARD MEETING MINUTES

Wednesday, 30 April 2025 Colonel Light Room, Adelaide Town Hall

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Kadaltilla / Adelaide Park Lands Authority

Board Meeting Minutes, Wednesday, 30 April 2025, at 4.30 pm Colonel Light Room, Adelaide Town Hall

Present:

Presiding Member The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith

Deputy Presiding Member Elinor Walker
Board Members Kirsty Bevan

Allison Bretones Stephanie Johnston Warwick Keates

Mitzi Nam

Councillor Keiran Snape

1 Welcome and Opening

Stephanie Johnston entered the Colonel Light Room at 4:31pm.

1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Presiding Member, The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith stated:

'Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

1.2 Apologies

Board Members - Ashley Halliday

Justyna Jochym

1.3 Confirmation of Minutes

Board Decision

Moved by Elinor Walker, Seconded by Allison Bretones -

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 27 March 2025 be taken as read and be confirmed as an accurate record of proceedings.

Carried

2 Conflict of Interest

The Lord Mayor declared a general conflict of interest in item 6.1 [Expiry of Deed of Agreement - Royal Show Park Lands Parking] pursuant to Section 74 of the *Local Government Act 1999* (SA) as she is a life member of the Royal Agricultural and Horticultural Society of SA, but that she would stay in the room and participate in the discussion.

3 Presiding Member Report (verbal)

Mitzi Nam entered the Colonel Light Room at 4:33pm.

The Presiding Member provided a verbal report indicating:

- On 27 March 2025, the three new Kadaltilla Board Members were officially gazetted. The Lord Mayor welcomed Warwick Keates and Kirsty Bevan to their first meeting of the board, and acknowledged Sarah Russo who will serve as proxy member to Stephanie Johnston.
- City of Adelaide Draft Cultural Policy Consultation Now Open
 - Consultation on the Draft Cultural Policy is now open, with feedback requested by 9:00am Monday 5 May 2025.
- Informal Hard Stand Car Park in Bonython Park
 - The Lord Mayor informed the board that SA Water will be occupying the entire informal hard stand car park in Bonython Park / Tulya Wardli (Park 27) from 5 May 2025 for essential works relating to construction of the new Women's and Children's Hospital.
 - Access to the car park will be closed to the public during this time. It is expected to be in place until December 2025. This is subject to change.
 - Signage is in place to notify users of the impending closure.
- The Lord Mayor informed the board that on Friday 11 April 2025, the Court of Disputed Returns made orders regarding the 2022 Central Ward election and advised that:
 - Preparation for the supplementary election has commenced with Council administration working in collaboration with the Electoral Commission of South Australia (ECSA).
 - The supplementary election will not impact Kadaltilla Board membership.

It was then -

Moved by Councillor Snape, Seconded by Elinor Walker –

That the report be noted.

Carried

4 Deputations

Nil

5 Items for Board Discussion

Nil

6 Items for Board Decision

6.1 Expiry of Deed of Agreement - Royal Show Park Lands Parking

Board Decision to advise City of Adelaide

Discussion ensued

It was then -

Moved by Stephanie Johnston, Seconded by Allison Bretones -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

- 1. Notes the current Royal Adelaide Show Parking Executed Deed of Agreement Attachment A.
- 2. Endorses Council progressing with negotiations and execution of a Deed of Agreement to be based on the same, or similar terms, to that of the existing Deed and the key terms included in section 16 of this report, and including:
 - 2.1. A minimum 10% reduction to existing car parking on land managed by the City of Adelaide based on the 2022 baseline.
 - 2.2. Maintaining no parking within Biodiversity Areas.

Carried unanimously

6.2 Park Lands Leasing – Expressions of Interest: King Rodney Park / Ityamai-itpina (Park 15) and Carriageway Park / Tuthangga (Park 17)

Board Decision to advise City of Adelaide

Discussion ensued

It was then -

Moved by Councillor Keiran Snape, Seconded by Kirsty Bevan -

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

- Notes the Expression of Interest submissions received for the two Park Lands facilities as shown in Attachment A to Item 6.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 April 2025.
- 2. Endorses the Chief Executive Officer or delegate to enter into lease negotiations with Christian Brothers College for five-year Park Lands Community Lease Agreements for the sports buildings, playing fields and sports courts located in King Rodney Park / Ityamai-itpina (Park 15) and Carriageway Park / Tuthangga (Park 17) as shown in Attachment B to Item 6.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 30 April 2025.

Carried

6.3 Adelaide Park Lands Dry Area Regulations Review

Board Decision

Discussion ensued

It was then -

Moved by Elinor Walker, Seconded by Stephanie Johnston -

That the Kadaltilla / Adelaide Park Lands Authority:

- Notes the Adelaide Park Lands Dry Area Regulation Evaluation report as contained in **Attachment A** to Item 6.3 on the Agenda for the meeting of the Board of Kadaltilla/ Adelaide Park Lands Authority held on 30 April 2025.
- 2. Notes the decision of Council to apply to the State Government to extend the current arrangements for the Adelaide Park Lands Dry Areas 1 for a further three years until 22 June 2028.
- Notes the decision of Council to request that the State Government work with the Administration to
 prioritise the development of a plan for implementing the recommended actions as contained in the
 Adelaide Park Lands Dry Area Regulation Evaluation commencing in 2025/26.

Carried

7 Items for Noting

Nil

8 Other Business

Councillor Snape raised a query in relation to the occupation of the car park in Bonython Park / Tulya Wardli (Park 27) from 5 May 2025 by SA Water in relation to the construction of the new Women's and Children's Hospital, regarding any loss of revenue and the impact of the Special Legislation. Ilia Houridis, Director City Shaping, responded to the query that the New Women's and Children's Hospital Act 2022, at Section 14 identifies that no fees or charges are payable to The Corporation of the City of Adelaide in respect of the exercise of functions under this Act.

Closure

The meeting closed at 5.09 pm

The Lord Mayor, Dr Jane Lomax-Smith

Presiding Member

Kadaltilla / Adelaide Park Lands Authority

Documents Attached:

Nil



Gantry Sign on Sir Donald Bradman Drive

Thursday, 22 May 2025 Board Meeting

Author:

Mark Goudge, Associate Director Infrastructure

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Purpose of Workshop

The Department for Infrastructure and Transport has requested to brief Kadaltilla on the need for and seek views on the proposed construction of a Variable Messaging Sign (VMS) on Sir Donald Bradman Drive as part of the River Torrens to Darlington (T2D) Project. The VMS will support the Department to alert motorists of the conditions on the North-South Motorway following completion of the T2D Project, which will be accessible from the City via James Congdon Drive. The VMS is proposed to be constructed early to assist in managing traffic during construction.

The Department will present on the requirements for VMS for the T2D Project, the reasons for proposing its construction on Sir Donald Bradman Drive, the site selection process undertaken, the preferred design for the VMS, and an alternative design to address concerns raised by City of Adelaide staff with visual impacts and intrusion within the Park Lands.

The Departments presentation document will be displayed for Kadaltilla members at the meeting.

Key Questions

The Department seeks Kadaltilla Board members' feedback on the Department's proposal to construct a VMS within the Park Lands, their views on the two designs, siting options and Kadaltilla's preferred approach to the required infrastructure.

- END OF REPORT -



Botanic Creek Rehabilitation

Thursday, 22 May 2025 Board Meeting

Author:

Mark Goudge, Associate Director Infrastructure

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Purpose of Workshop

The purpose of this workshop is to inform the Kadaltilla Board about the planned rehabilitation works for Botanic Creek in Victoria Park / Pakapakanthi (Park 16), King Rodney Park / Ityamai-itpina (Park 15), Rymill Park / Murlawirrapuka (Park 14), and Rundle Park / Kadlitpina (Park 13) and how these works will enhance watercourse stability, biodiversity, and water quality.

Key Questions

Do Members have any feedback on the proposed Botanic Creek rehabilitation works?

- END OF REPORT -

Kadaltilla

Adelaide Park Lands Authority

Botanic Creek Rehabilitation

How works in Botanic Creek (Park 13 to Park 16) will improve watercourse stability, biodiversity and water quality.

Mark Goudge
Associate Director, Infrastructure









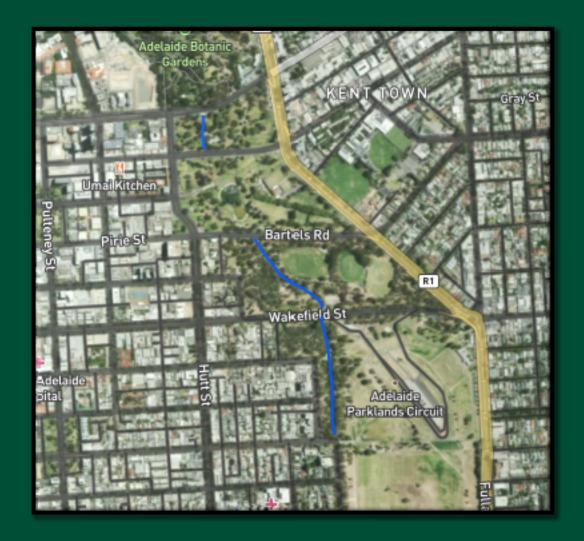




Key Messages

Botanic Creek Rehabilitation Project

- Botanic Creek is a section of watercourse consisting of sections of open channel and underground pipes.
 The reach being discussed extends from Victoria Park / Pakapakanthi (Park 16) to Rundle Park / Kadlitpina (Park 13).
- The current condition is poor with numerous issues that detract from the watercourse being a focal point for community engagement in the Park Lands.
- The project will address many of the current issues and create a corridor with significant appeal to these spaces.



Key Questions

KEY QUESTION

Do Members have any feedback on the proposed Botanic Creek rehabilitation works?

Implications

Implication	Comment
City of Adelaide Strategic Plan 2024-2028	Outcome: The status, attributes and character of our green spaces and the Park Lands are protected and strengthened.
Adelaide Park Lands Management Strategy – Towards 2036	Goal 3: Natural Systems, Cultural Landscapes and Climate Resilience. Outcomes relating to Biodiversity, Tree Canopy and Greening, Riparian, and Stormwater.
Integrated Climate Strategy 2030	Goal 3: A City Where Nature Thrives Target: 15% of urban stormwater catchment is directed to large-scale treatment systems.
Draft Victoria Park /Pakapakanthi (Park 16) Master Plan	Section 2 – Biodiversity Targets, Improve Water Quality.

Botanic Creek Condition

- Ongoing erosion and sedimentation
- Poor public amenity
- Lack of vegetation, biodiversity and habitat value
- Minimal water quality benefit



Watercourse Erosion

- Erosion leading to sediment mobilisation and undermining riparian vegetation.
- Erosion noted at several locations through King Rodney Park / Ityamai-itpina (Park 15) with the greatest extent of open channel.
 - Scour at outlet from culvert under Wakefield Road
 - Erosion and bed deepening
 - Several local bank erosion points undermining vegetation
 - Scouring along and downstream of horse jump near existing bridge



Watercourse Sedimentation

- Sediment diverting low flows towards toe of banks leading to scour and reducing drainage capacity.
- Botanic Creek in Rymill Park / Murlawirrapuka (Park 14) (bottom left), downstream of Wakefield Road in King Rodney Park / Ityamai-itpina (Park 15) (bottom middle) and King Rodney Park / Ityamai-itpina (Park 15) from timber bridge (right).







Slide 7 Rymill Park / Murlawirrapuka / Park 14

King Rodney Park / Ityamai-itpina / Park 15

King Rodney Park / Ityamai-itpina / Park 15

Watercourse Amenity

- Botanic Creek current provides a poor asesthetic outcome due to a lack of vegetation in the channel bed, sedimentation (including building waste and quarry rubble) and stagnant pools in scour holes.
- Botanic Creek from bridge in Rundle Park / Kadlitpina (Park 13) (bottom left), concrete bridge in King Rodney Park / Ityamai-itpina (Park 15) (bottom middle) and Rymill Park / Murlawirrapuka (Park 14) from Rundle Road (right).









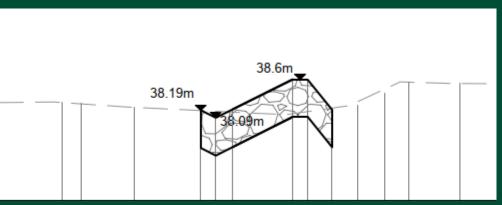
Rymill Park / Murlawirrapuka / Park 14

Slide 8 King Rodney Park / Ityamai-itpina / Park 15

Rehabilitation Works

- Rehabilitation works to include:
 - Desilting removal accumulated sediment
 - Erosion protection rock protect erosion sites and modify jump in King Rodney Park / Ityamaiitpina (Park 15)
 - Hydraulic control structures rock riffles in King Rodney Park / Ityamai-itpina (Park 15) to reduce velocity and weir in Victoria Park / Pakapakanthi (Park 16) to reduce flow rates
 - Revegetation plant riparian zone with native species to improve amenity, water quality and biodiversity
 - Tree protection minimise impact on existing trees.





Rehabilitation Works – Park 13



Rehabilitation Works - Park 13



Rehabilitation Works - Park 13



Rehabilitation Works - Park 15



Park Lands Creek Watercourse Rehabilitation

Recent rehabilitation of Park Lands Creek in Blue Gum Park / Kurangga (Park 20)

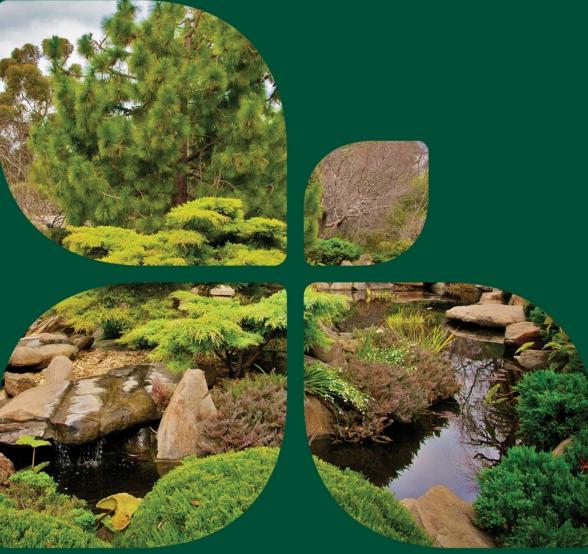


KEY QUESTION

Do Members have any feedback on the proposed Botanic Creek rehabilitation works?

Thank You.









World Solar Challenge 2025 – South Australian Motor Sport Board Event Consultation

Public

Thursday, 22 May 2025 Board Meeting

Author:

Jennifer Kalionis, Associate Director City Culture

Purpose

This report seeks Kadaltilla / Adelaide Park Lands Authority (Kadaltilla)'s advice on the proposed declarations for the World Solar Challenge (WSC) 2025, which will be presented to the City Community Services and Culture Committee on 3 June 2025, and any feedback relating to:

- The Declared Area, being the Park Lands area proposed to be used as part of the event.
- The Prescribed Works Period, being the period of event setup and removal.
- The Declared Period, being the proposed period of event operation.

The WSC has been running in the City of Adelaide since 1987. Held every two years, this race sees solar-powered vehicles travel 3,000 km from Darwin to Adelaide, finishing in Victoria Square / Tarntanyangga. Primarily a design competition, the event drives the development of energy-efficient vehicles as part of the global challenge to decarbonise mobility.

The event dates for 2025 are from 24 to 31 August.

Under the *South Australian Motor Sport Act (1984)* section 20(1), the Premier of South Australia (Premier) may declare a specified Declared Area and Declared Period for the purposes of carrying out motor sport events. They may also specify a Prescribed Works Period, during which the South Australian Motor Sport Board (SAMSB) may have access to the land within the Declared Area for the purpose of carrying out works for the event.

Before the Premier can declare the area, the period and the Prescribed Works Period, they must first consult with the City of Adelaide (CoA) and Kadaltilla / Adelaide Park Lands Authority (Kadaltilla).

The Premier will consider the advice of Kadaltilla and the CoA when declaring the Declared Area, Declared Period and Prescribed Works Period for the WSC.

The proposed duration of occupation for the WSC 2025 is the same as what was declared for the WSC 2023. There is also no increase in the size of the declared areas. The 2023 event was held in October, the 2025 event will be held in August.

Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

- Notes the declaration of the declared area, declared period and prescribed works period for the purpose of conducting the World Solar Challenge 2025 event.
- 2. Authorises the Presiding Member to write to the Chief Executive Officer of the South Australian Motor Sport Board on behalf of Kadaltilla / Adelaide Park Lands Authority with its feedback on the consultation for the proposed area for the World Solar Challenge event and the proposed period of time that works for the event will cover, including:

- 2.1 Thanks the South Australian Motor Sport Board for bringing this world class international event to the City of Adelaide and notes the positive sustainable outcomes this event supports.
- 2.2 Asks the South Australian Motor Sport Board to keep public pathways, footpaths and bike lanes as open and accessible as is practicable throughout the prescribed works period and declared period.
- 2.3 Asks the South Australian Motor Sport Board to consider the need and impact of temporary fencing in Victoria Square / Tartanyangga and where it is required, ensure the fencing and overall location is presented with high regard to aesthetics and public presentation.
- 3. Notes that Kadaltilla / Adelaide Park Lands Authority's advice will be presented to the City Community and Culture Committee on Tuesday 3 June 2025.

Implications

Implications							
Adelaide Park Lands Management Strategy 2015-2025	Adelaide Park Lands Management Strategy 2015-2025 The Adelaide Park Lands Management Strategy supports promoting the Parks Lands as visitor and tourist destination (Strategy 1.3.1).						
2023-2028 Strategic Plan	<u>Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan</u> Strategic Plan Alignment – Cultural Value						
City of Adelaide Strategies	Economic Development Strategy 2024 – 2028: Goal 1: More than the gateway to South Australia. Integrated Climate Strategy 2025: Goal 2: A net zero city Goal 4: Transition to a decarbonised economy Goal 5: A climate leading city council						
Policy	The Community Land Management Plan (CLMP) for Victoria Square / Tarntanyangga recognises the use of the Square for events to attract visitation. The CLMP for Victoria Park / Pakapakanthi (Park 16) recognises the use of the bitumen area for alternative sport and event uses.						
Consultation	Under section 20 (4) (c) of the <i>South Australian Motor Sport Act (1984)</i> there is a legislative obligation for the Premier, through the SAMSB, to consult with Kadaltilla and Council regarding the Declared Area, Declared Period and Prescribed Works Period for the World Solar Challenge event. The SAMSB consultation period is open and concludes 11 June 2025. The letter to the Lord Mayor dated 29 April 2025 references a response date of 6 June 2025; however a request has been sent to the SAMSB seeking an extension to the consultation period until 11 June 2025. SAMSB have confirmed acceptance of the extension.						
Resource	This activity will be facilitated within existing resources.						
Risk / Legal / Legislative	Pursuant to powers provided under the South Australian Motor Sport Act (1984) section 20 (1), the Premier may declare a Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting motorsport events. Register of Aboriginal Sites and Objects Sites of Importance within the Declared Area are: - Cultural Marker as part of Reconciliation Plaza. - Alice Dixon Tree and Sculpture.						
Design	National Heritage Management Plan (NHMP) Nil Tree removal and replacement Nil						
Opportunities	In reference to the Economic Strategy and the City of Adelaide's goal for a thriving visitor economy, the World Solar Challenge (WSC) not only attracts participants and audiences from all over Australia and the world, however the event champions sustainable transport and showcases innovation and engineering.						
City of Adelaide Budget Allocation	Not as a result of this report						

Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The declarations referred to in this report are in reference to the WSC, 2025 event only, with the end of the Declared Period proposed to be 3 September 2025.
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

Background

- 1. The World Solar Challenge (WSC) is a biennial event first run in 1987, recognised globally as one of the world's great engineering challenges focused on renewable energy and development of related technologies.
- 2. Teams, usually comprising of university and secondary students, traverse 3,000 kilometres from Darwin to Adelaide in an energy efficient electric vehicle designed, engineered, and built with their own hands. The 2025 event will attract over 38 Teams from across 19 countries with approximately 1,000 team members and volunteers.
- 3. Victoria Square / Tarntanyangga has been the traditional finish line for this international event, with its central location and open-air layout helping to attract visitors.
- 4. The event is staged by the South Australian Motor Sport Board (SAMSB) pursuant to powers provided under the *South Australian Motor Sport Act (1984)*. Detailed in section 20(1) of the Act, the Premier of South Australia (Premier) may declare:
 - 4.1. A specified area (whether in or outside of Adelaide, and whether or not consisting of or including public roads or parkland or both) to be a Declared Area under the Act for the purposes of the event, and
 - 4.2. A specified period (not exceeding five days) to be a Declared Period under this Act for the purposes of the event, and
 - 4.3. A specified period or periods (Prescribed Works Period) under the Act during which the SAMSB may have access to land within a Declared Area for the purposes of carrying out works in the manner contemplated by section 22 (1a) (and different periods may be specified in respect of different categories of work).
- 5. On behalf of the Premier, the Minister responsible for the South Australian Motor Sport Act (1984), the Chief Executive, South Australian Motor Sport Board wrote to the Lord Mayor on 29 April 2025. The letter in Link 1 outlines the Declarations for the WSC 2025 event and was addressed to the Lord Mayor in their capacity as Lord Mayor of the City of Adelaide and as the Presiding Member of Kadaltilla / Adelaide Park Lands Authority (Kadaltilla).
- 6. The proposed Declared Area in <u>Link 2</u> and <u>Link 3</u> includes Victoria Square / Tarntanyangga, Victoria Park / Pakapakanthi (Park 16), and a public road Reconciliation Plaza.
- 7. The Declared Period covers the event days for the official finish line portion of the event. The dates for the 2025 WSC event are 24-31 August 2025. The proposed Declared Period is 27-31 August 2025.
- 8. Feedback is being sought on the proposed Declared Area, Prescribed Works Period and Declared Period. Any feedback provided will be presented to the City Community and Culture Committee on Tuesday 3 June 2025.

9. The deadline for consultation feedback on the proposed declarations is 11 June 2025.

Declared Area

- 10. The Declared Area for the WSC 2025 event, as provided by the SAMSB, takes in two specific areas within the City of Adelaide (CoA):
 - 10.1. Both the north and south event spaces within Victoria Square / Tarntanyangga, as well as Reconciliation Plaza connecting the two spaces, to facilitate the official finish line for the event.
 - 10.2. The hardstand in Park 16 to facilitate a pack-down area for teams travelling interstate or internationally. SAMSB have advised that while there is a larger area shown to facilitate fence lines, the intention is to only use the hardstand areas as part of the event.
- 11. The SAMSB advise that the size and scale of the Declared Area is required to enable the safe and successful delivery of the WSC event. It is noted that there is no increase to the declared area, the prescribed work period or the road closure period, compared to the WSC 2023 event.
- 12. Public access to the Declared Area, in particular the main pathways, will be provided for as long as possible during the Prescribed Works Period, with restrictions to specific areas being managed in a staged approach. SAMSB will develop a community information plan under the guidance of the CoA Adelaide Event Guidelines.

Prescribed Works Period

- 13. The Prescribed Works Period for the set up and removal of the event is proposed as follows:
 - 13.1. 22 August 2025 until 3 September 2025 for Victoria Square / Tarntanyangga,
 - 13.2. 26 August 2025 until 3 September 2025 for Victoria Park / Pakapaknthi (Park16).
 - 13.3. 25 August 2025 until 1 September 2025 for Reconciliation Plaza.

Impacts on other Park Land Users

Victoria Square / Tarntanyangga

- 14. As referenced in the linked documents in para 6 of this report, Victoria Square / Tarntanyangga will be closed to the public in its entirety from 22 August 2025. This is similar to the way other event activity is conducted within the Square. Reconciliation Plaza will be closed from 25 August 2025 for 8 days.
- 15. In Victoria Square / Tarntanyangga, the majority of impacts will be to the casual users who use the location as a recreational space, during the work week or as a thoroughfare. Where pathways access is impacted, signed detours will be in place.

Victoria Park / Pakapaknthi (Park 16)

- 16. Park 16 will be mainly impacted in the central hardstand area only. A small portion to the north of the hardstand, along Wakefield Street, will be closed to the public for 9 days from 26 August 2025.
- 17. Major public thoroughfares in Park 16 will remain accessible to park users, with minimal impact to public access or commercial operators. The majority of public pathways and areas remain unimpeded. The Declared Area will result in the closure of small parts of the criterium track at certain times. Consequently, targeted consultation with cycling clubs and other formal users will occur in advance of the event.
- 18. Across both sites, advance notification signage will advise the public of closure dates, times, and locations and contact details for further information

Remediation

- 19. The CoA will continue to work with the SAMSB to minimise impacts to the Park Lands from the event.
- 20. Any required remediation of the Park Lands as a result of the area being impacted by the WSC 2025 will be at the cost of the SAMSB. Traditionally, the required remediation from this event has been minor.

Attachments

Nil



Proposed Dates and Location(s) for the Kadaltilla 2025 Annual Community Forum

Thursday, 22 May 2025 Board Meeting

Author: Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Public

Purpose

The purpose of this report is to seek approval for the proposed dates, location(s) and theme to host the 2025 Annual Community Forum required under Section 4.10 of the Kadaltilla / Adelaide Park Lands Authority Charter (the Charter).

The Charter states that an Annual Community Forum must be held by the end of October each year at a place and time determined by resolution of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla). Notice of the Annual Community Forum must be given to Board Members and the public at least 21 days prior to the scheduled date.

The proposed format for the 2025 Annual Community Forum seeks to leverage an existing event in the Adelaide Park Lands that enables Board Members to engage with a broad cross section of the community. Presence at the event will be complemented by multiple roving pop-up consultations staffed by the Administration.

The proposed format for 2025 is:

- A meet and greet with Kadaltilla Board Members in Rundle Park / Kadlitpina (Park 13) held on Saturday, 18
 October 2025 during CheeseFest 2025, an external event provider, for community members to discuss the
 business of the Board: and
- Throughout September and October 2025, multiple roving pop-ups (different days and locations) staffed by Administration to target different sections of the population and to reach non-Adelaide Park Lands users with educational material and increase awareness of the Adelaide Park Lands and Kadaltilla.

The theme for the 2025 Annual Community Forum for the purposes of social media and marketing activities is "Cheese & Chat with Kadaltilla." The meet and greet approach is to be conducted in a place accessible to the public to provide an opportunity for members of the public to discuss the business of Kadaltilla and review progress and directions.

Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

- 1. Approves the 2025 Annual Community Forum:
 - 1.1. Meet and greet with Kadaltilla / Adelaide Park Lands Authority Board Members to be held on Saturday, 18 October 2025 with a focus on community engagement;

and

- 1.2. Throughout the months of September and October 2025, multiple roving pop-ups (different days and locations) with a focus on community education.
- 2. Approves the theme for the 2025 Annual Community Forum as "Cheese & Chat with Kadaltilla".
- Authorises the Chief Executive Officer, or delegate, in consultation with the Kadaltilla / Adelaide Park
 Lands Authority Presiding Member to alter the date and/or time of any of the above community forum
 events, if required.

Implications

	Adelaide Park Lands Management Strategy 2015-2025
Adelaide Park Lands Management Strategy 2015-2025	The Annual Community Forum is an opportunity to discuss business of a general nature aimed at reviewing the progress and direction of the Authority. The 2025 Annual Community Forum theme aligns with Goal 1 – Places and Spaces, of the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS).
	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan
2023-2028	Strategic Plan Alignment – Expert Advice
Strategic Plan	Hosting an Annual Community Forum supports the delivery of objective 4.5 'Increase the profile of the Kadaltilla Board'.
	The City of Adelaide's Strategic Plan 2024-2028 includes the following key action under the Our Environment pillar: 'Continue the support for the Kadaltilla/ Adelaide Park Lands Authority Subsidiary and the delivery of the Kadaltilla Charter and Business Plans'.
Policy	Not as a result of this report
Consultation	The Annual Community Forum is a primary mechanism for Kadaltilla to consult and engage with the community about its role and functions.
	Delivering the Annual Community Forum will require announcement of the forum and public engagement solicited in two ways: an on-site engagement (the Forum) and interactively via the City of Adelaide website.
Risk / Legal / Legislative	In accordance with the Kadaltilla Charter, an Annual Community Forum must be held by the end of October each year at a place and time determined by resolution of the Board.
Design	Not as a result of this report
	The Annual Community Forum provides an opportunity for diverse input from a range of perspectives while increasing awareness of the strategic directions for the Adelaide Park Lands and understanding of the Board's and Adelaide Park Lands' business.
Budget Allocation	The City of Adelaide's draft Annual Business Plan and Budget, which includes Kadaltilla's budget as a subsidiary of the City of Adelaide, includes an allocation for the operation of the Board. The proposed budget to facilitate the Annual Community Forum is in the order of \$6,000.
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

Discussion

Purpose

1. The purpose of this report is to seek approval for the proposed dates, location(s) and theme to host the 2025 Annual Community Forum required under Section 4.10 of the Kadaltilla / Adelaide Park Lands Authority Charter (the Charter).

Background

- 2. The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Charter (the Charter) sets out the requirement for an Annual Community Forum in Section 4.10, which states:
 - 2.1. An Annual Community Forum shall be held by the end of October in each year at a place and time determined by resolution of the Board.
 - 2.2. Notice of the Annual Community Forum must be given to Board Members and accessible by the public at least 21 days prior to the scheduled date.
 - 2.3. A reasonable number of copies of any document or report supplied to Board Members for the Annual Community Forum must be available for members of the public at the forum.
 - 2.4. The Annual Community Forum will be conducted in a place accessible to the public to discuss business of a general nature aimed at reviewing the progress and direction of the Authority.
- 3. The purpose of the Annual Community Forum is to provide members of the public a chance to meet with Kadaltilla Board Members and discuss directly with Board Members activities that were undertaken by Kadaltilla in the previous financial year or planned upcoming activities by Kadaltilla.
- 4. The forum also provides an opportunity for Kadaltilla Board Members and Administration to gauge community feedback on new strategies, policies or proposals, aligned with the Adelaide Park Lands Management Strategy.
- 5. In 2022, the Annual Community Forum was held at the Adelaide Pavilion in Veale Gardens where approximately 100 people participated.
- 6. In 2023, approximately 400 people participated in person at the Annual Community Forum, which was held over four pop-up sessions at:
 - 6.1. The Adelaide Central Market on Tuesday 12 September 2023 from 11:00am to 1:00pm.
 - 6.2. Mary Lee Park (Park 27B) on Sunday 17 September 2023 from 10:00am to 12:00pm.
 - 6.3. Victoria Park / Pakapakanthi (Park 16) on Sunday 8 October 2023 from 10:00am to 12:00pm.
 - 6.4. Pelzer Park / Pityarilla (Park 19) on Thursday 19 October 2023 from 11:00am to 1:00pm.
- 7. In 2024, approximately 400 people participated in person at the Annual Community Forum, which was held over four pop-up sessions at:
 - 7.1. Victoria Park / Pakapakanthi (Park 16) on Saturday 31 August 2024 from 12:00pm to 2:00pm.
 - 7.2. Hindmarsh Square / Mukata on Wednesday 18 September 2024 from 11:00am to 1:00pm.
 - 7.3. Mistletoe Park / Tainmuntilla (Park 11) on Wednesday 2 October 2024 from 9:30am to 11:30am.
 - 7.4. Lefevre Park / Nantu Wama (Park 6) on Wednesday 9 October 2024 from 10:00am to 12:00pm.

2025 Annual Community Forum

- 8. The proposed format for the 2025 Annual Community Forum seeks to leverage an existing event in the Adelaide Park Lands that enables Board Members to engage with a broad cross section of the community. Presence at the event will be complemented by multiple roving pop-up consultations staffed by the Administration.
- 9. Feedback from previous community forums highlighted a strong community desire for future forums to focus on showcasing key Adelaide Park Lands projects, with an emphasis on upcoming works, next steps, and opportunities for community engagement.
- 10. The proposed format for 2025 is:
 - 10.1. A meet and greet with Kadaltilla Board Members in Rundle Park / Kadlitpina (Park 13) held on Saturday, 18 October 2025 during CheeseFest 2025, an external event provider, for community members to discuss the business of the Board; and

10.2. Throughout the months of September and October 2025, multiple roving pop-ups (different days and locations) staffed by Administration to target different sections of the population and to reach non-Adelaide Park Lands users with educational material and increase awareness of the Adelaide Park Lands and Kadaltilla.

Meet and greet with Kadaltilla Board Members

- 11. The meet and greet with Kadaltilla Board Members to be hosted at CheeseFest, aims to maximise community engagement by leveraging the anticipated high attendance at that event. It is an opportunity for community members to engage directly with Board Members and discuss the Board's activities.
- 12. The meet-and-greet approach is to be conducted in a place accessible to the public to provide an opportunity for members of the public to discuss the business of Kadaltilla and review progress and directions. The selected location meets the following requirements:
 - 12.1. Disability access
 - 12.2. Proximity to accessible parking and public transport
 - 12.3. Showcase Rundle Park / Kadlitpina (Park 13).

Multiple roving pop-ups staffed by Administration

13. The time and location of the roving pop-ups will be selected to maximise public interactions during September and October 2025.

Theme for the 2025 Annual Community Forum

- 14. The theme for the 2025 Annual Community Forum for the purposes of social media and marketing activities is "Cheese & Chat with Kadaltilla."
- 15. The theme aligns with the event host and provides an opportunity to showcase the role of the Adelaide Park Lands as a place for social interaction, leisure and enjoyment. This aligns with Goal 1 Places and Spaces, of the Adelaide Park Lands Management Strategy Towards 2036.
- 16. Giveaways of a branded / QR coded Eco Goody Bag / chocolates will be used to maximise public engagement at both the meet and greet event and roving pop-ups using a range of Adelaide Park Lands branded images. An example is provided below.



17. Other incentives, such as free plants, face painting and/or ice cream, may be used at the meet-and-greet to encourage community engagement, subject to budget allocation.

Next Steps

18. Subject to Kadaltilla's decision, event details will be confirmed, and calendar invitations will be provided to Board Members.

Attachments

Nil



Progress of the Tentative List Submission for Adelaide and its Rural Settlement Landscapes World Heritage Bid

Thursday, 22 May 2025 Board Meeting

Author:

Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Public

Purpose

The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (draft Tentative List Submission).

Preparation of the draft Tentative List Submission commenced in 2022 with the support of expert heritage consultants Duncan Marshall AM and Dr Jane Lennon AM (**Attachment A**). The draft has been prepared in accordance with the UNESCO World Heritage listing process.

The UNESCO World Heritage listing process involves multiple stages with the Tentative List Submission the first step in the process. To be included on Australia's Tentative List, a Tentative List Submission must have the support of the State and Federal Government and consent from Traditional Owners.

The draft Tentative List Submission contained in **Attachment A** reflects the format and length of the final Submission, with refinements to content of the draft Submission to be made following engagement processes.

The draft is substantially complete with the following tasks required prior to submission to the State Government:

- Review, amend and approve the portions relating to Aboriginal and Torres Strait Islander history by these communities.
- Engage with and receive Consent to lodge the Tentative List Submission from the Aboriginal and Torres Strait Islander communities whose lands may one day form part of the World Heritage property.

This process must adhere to the principles of Free Prior and Informed Consent (FPIC). A summary of FPIC was provided to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) at its meeting held on 27 March 2025 (Link 1).

Administration has progressed a budget review proposal for Quarter 3 of 2024/25 to allocate funding of \$130,000 to undertake FPIC processes. Work has commenced on planning for engagement and Consent process with the support of SA Native Title Services (SANTS).

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL

That the Kadaltilla / Adelaide Park Lands Authority:

- 1. Receives the report as contained in Item 7.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 May 2025.
- 2. Supports the draft Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the Kadaltilla / Adelaide Park Lands Authority held on 22 May 2025.

Implications

Adelaide Park Lands	Adelaide Park Lands Management Strategy 2015-2025
Management Strategy 2015-2025	Outcome - The Park Lands are valued as a National Heritage site worthy of World Heritage Listing
	Action 1 – Secure a commitment to pursue World Heritage listing
	Action 2 – Develop the case for World Heritage listing.
2023-2028 Strategic Plan	Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan Strategic Plan Alignment – Cultural Value
	Objective 1.4 Champion the development of World Heritage listing nomination
	Initiative 1.4 Regularly review World Heritage listing submission progress
	Measure of Success 1.4 State Government support for World Heritage listing submission by 2026.
City of Adelaide Strategies	Achieving world heritage listing for the Adelaide Park Lands and City Layout aligns with the City of Adelaide Strategic Plan 2024-2028, Kadaltilla Strategic Plan 2023-2028, the Heritage Strategy 2021-2036 and the Adelaide Park Lands National Heritage Management Plan.
Policy	Not as a result of this report
Consultation	Work has commenced on engagement and FPIC processes with the support of SA Native Title Services (SANTS). As previously reported, the Kaurna Yerta Aboriginal Corporation (KYAC) has indicated a lead role in the FPIC process for the World Heritage Bid and has provided early Consent for the project.
Resource	Not as a result of this report
Risk / Legal / Legislative	The World Heritage listing process is contingent on Aboriginal and Torres Strait Islander's Consent through the FPIC process. The City of Adelaide has commenced consultation and Consent processes. In the circumstance that Traditional Owners do not Consent to the Tentative List Submission, the Submission will not be accepted by the Australian Government for consideration.
Design	The World Heritage Listing supports the principles of Good Design, including:
	Context – Good design is contextual because it responds to the surrounding environment and contributes to the existing quality and future character of a place.
	Value – Good design adds value by creating desirable places that promote community and local investment and enhance social and cultural value.
	The National Heritage Management Plan (NHMP) for the Adelaide Park Lands and City Layout includes a policy of pursuing World Heritage Listing for the Adelaide Park Lands and City Layout as a place of outstanding universal value
Opportunities	Opportunities created through World Heritage listing include:
	Improved understanding and recognition of the significance of Adelaide and its rural settlement landscapes.
	Global profile and cultural tourism business and international investment attraction.
	Creating a shared narrative about First Nations culture and history that aligns with colonial settlement.
	Greater levels of protection for the Adelaide Park Lands and City Layout.

City of Adelaide Budget Allocation	The 2024/25 Annual Business Plan and Budget did not allocate funding towards progressing the World Heritage Bid. Project management of the bid is currently being managed within existing resources. Administration has progressed a budget review proposal for Quarter 3 of 2024/25 to allocate funding of \$130,000 to undertake FPIC processes.
	The City of Adelaide's draft 2025/26 Annual Business Plan and Budget for the purposes of public consultation was approved at a Special Meeting of the Council on 29 April 2025. It includes a strategic project allocation of \$178,000 for the World Heritage project.
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The Mount Lofty Consortium (the Consortium) has noted that there is approximately \$60,000 remaining in a fund set up by the Consortium to contribute towards the ongoing development of the World Heritage bid. Until there is clarity in the World Heritage Governance arrangements, this funding is being retained by the Consortium (Adelaide Hills Council).
	There is no external funding source currently committed or allocated to the project. Funding opportunities will be identified in the process and sought from partners.
	On 21 March 2025, the City of Adelaide made an application under the Federal Government's First Nations Heritage Grants Program Round 2 for a project to update the National Heritage Values of the Adelaide Park Lands and City Layout to include Kaurna heritage values. If successful, this work will inform the World Heritage Bid (post Tentative List Submission) and strengthen National heritage protections for Aboriginal and Torres Strait Islander heritage. Successful applicants will be announced by June 2025.

Discussion

Background

- 1. The purpose of this report is to provide an update on the progress of the Tentative List Submission for the World Heritage Bid for Adelaide and its Rural Settlement Landscapes (draft Tentative List Submission).
- 2. Preparation of the draft Tentative List Submission commenced in 2022 with the support of expert heritage consultants Duncan Marshall AM and Dr Jane Lennon AM (**Attachment A**).
- 3. The draft has been prepared in accordance with the UNESCO World Heritage listing process.
- 4. The UNESCO World Heritage listing process involves multiple stages with the Tentative List Submission the first step in the process.
- 5. The steps to prepare the Tentative List Submission include:
 - 5.1. Prepare a draft Tentative List Submission
 - 5.2. Incorporate Aboriginal knowledge and Consent processes
 - 5.3. Finalise the Tentative List Submission
 - 5.4. Expert and State Government reviews of the Tentative List Submission
 - 5.5. Seek Australian Environment Minister Agreement to the Tentative List Submission
 - 5.6. Formal State Government support for the Tentative List Submission
 - 5.7. Submit the Tentative List Submission to the World Heritage Centre for assessment
 - 5.8. The World Heritage Centre receives advice and assistance from relevant experts including the International Council for Monuments and Sites (ICOMOS)
 - 5.9. The World Heritage Centre considers the evaluations undertaken by advisory bodies and decides the outcome of the Submission.
 - 5.10. If supported, the Australian Government places Tentative List Submission on Australia's Tentative
- 6. To be included on Australia's Tentative List, a Tentative List Submission must have the support of the State and Federal Government and consent from Traditional Owners.
- 7. The draft Tentative List Submission contained in **Attachment A** reflects the format and length of the final Submission, with refinements to content of the draft Submission to be made following engagement processes.

Tentative List Submission

- 8. The draft Tentative List Submission is substantially complete with the following tasks required prior to submission to the State Government:
 - 8.1. Review, amend and approve the portions relating to Aboriginal and Torres Strait Islander history by these communities.
 - 8.2. Engage with and receive Consent to lodge the Tentative List Submission from the Aboriginal and Torres Strait Islander communities whose lands may one day form part of the World Heritage property.
- 9. This process must adhere to the principles of Free Prior and Informed Consent (FPIC). A summary of FPIC was provided to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) at its meeting held on 27 March 2025 (Link 1).
- 10. Any Consent provided for the Tentative List Submission will only be applicable for this stage of the process.
- 11. ICOMOS (the International Council on Monuments and Sites) requires ongoing engagement and additional Consents from Aboriginal and Torres Strait Islander communities for future stages, including the development of a Preliminary Assessment and Nomination Dossier for submission to the World Heritage Committee and their advisor.
- 12. The City of Adelaide has allocated funding to the FPIC processes through a budget reallocation in 2024/25 and work has commenced on engagement and consent processes with the support of SA Native Title Services (SANTS).
- 13. Through initial meetings between the City of Adelaide and SANTS, the following have been determined for the project:

- 13.1. Acknowledgement that the land on which settlement occurred was an ancient and enduring Aboriginal cultural landscape, adapted by the settler-colonisers with impacts still felt deeply today by Aboriginal and Torres Strait Islander communities.
- 13.2. Agreement that the World Heritage project provides an opportunity for truth-telling about shared history supporting reconciliation outcomes.
- 14. SANTS is responsible for preparing a stakeholder list and outline of consenting groups, as well as developing a process for engagement with the consenting groups.
- 15. A work plan is being developed in consultation with the City of Adelaide which will involve initial meetings with representatives from the affected Aboriginal and Torres Strait Islander communities, before convening larger workshops for the broader communities focussing on truth-telling and reconciliation.
- 16. The Tentative List Submission will reference areas in the City of Onkaparinga and the Barossa Council area. The City of Adelaide has confirmed with the former Mount Lofty Consortium partners that it will progress the Tentative List Submission and engage with Traditional Owners in the City of Onkaparinga and the Barossa Council area. This approach has the support of the City of Onkaparinga and the Barossa Council.
- 17. SANTS has advised of their expertise in anthropology and capacity to develop the Aboriginal and Torres Strait Islander narrative for the Tentative List Submission on behalf of the communities. This is being considered as part of the scope of works.
- 18. The City of Adelaide has separately engaged Deloitte/Yamagigu Consulting to prepare a report detailing how FPIC can be integrated into Council's consultation processes. This work complements and will inform the engagement approach for the Tentative List Submission.
- 19. Administration continues to undertake research and attribute mapping for the purpose of clarifying the areas that may one day form part of the World Heritage area. The research is being undertaken through University of Adelaide's internship program and is planned for delivery in 2025/26.
- 20. An indicative programme for the Tentative List Submission is provided below.

Indicative date	Milestone
End May 2025	 Kaurna Yerta Aboriginal Corporation and Reconciliation Committee meetings convened, and World Heritage bid discussion tabled.
	 Administration/SANTS to hold initial meetings with representatives of Aboriginal and Torres Strait Islander communities.

End June 2025	 Workshops with broader Aboriginal and Torres Strait Islander community focussed on truth-telling, facilitated by SANTS.
	Receive Deloitte/Yamagigu Consulting's Aboriginal Engagement Framework.
	Receive SANTS work plan for completing any remaining required consultation.
	Write to the State and Federal Government's seeking in-principle support for the World Heritage bid and Tentative List Submission contingent on Aboriginal and Torres Strait Islander Consent.
End August 2025	Complete World Heritage intern research project and provide for expert review and public information.
End October 2025	City of Adelaide held workshops with Aboriginal and Torres Strait Islander communities, as advised by SANTS work plan.
End 2025	 Receive evidence of Consent, or otherwise, for the lodging of the Tentative List Submission from Aboriginal and Torres Strait Islander communities in line with FPIC processes.
	Finalise the Tentative List Submission for approval by Council and Kadaltilla.
	Receive intergovernmental (State & Federal Government) support for the Tentative List Submission

End February 2026

Next Steps

- 21. Administration will write to the State and Federal Governments seeking in-principle support for the World Heritage bid and Tentative List Submission contingent on Aboriginal and Torres Strait Islander Consent.
- 22. The City of Adelaide's draft 2025/26 Annual Business Plan and Budget for the purposes of public consultation was approved at a Special Meeting of the Council on 29 April 2025. It includes a strategic project allocation of \$178,000 for the World Heritage project.
- 23. The 2025/26 budget proposal is intended to deliver the following aspects for the World Heritage project:
 - 23.1. Expert research and development of a preliminary assessment for review by the International Council on Monuments and Sites (ICOMOS).
 - 23.2. Engagement to develop a public mandate of support for the project, including from Aboriginal communities.
 - 23.3. Strengthen intergovernmental relationships seeking prioritisation of the World Heritage bid on Australia's Tentative List for elevation to the World Heritage Committee.
 - 23.4. Investigation of opportunities with business and commercial enterprises to support and share the benefits of World Heritage Listing.

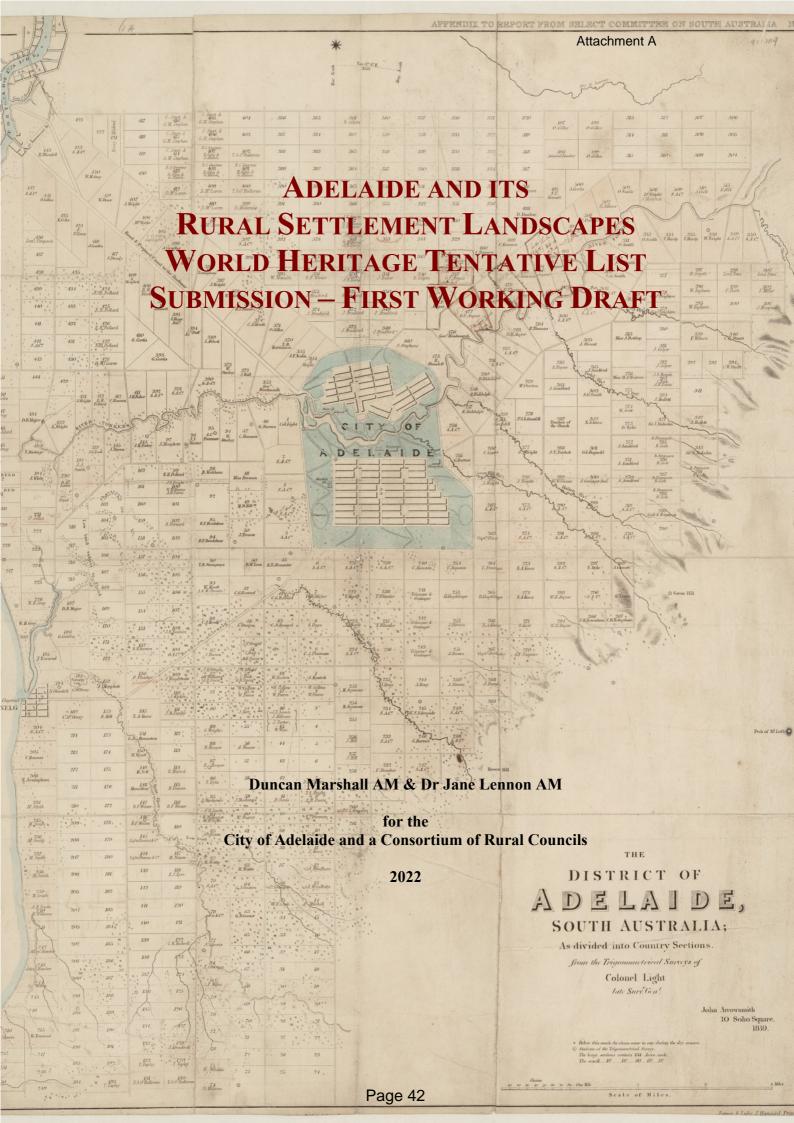
Data and Supporting Information

Link 1 - Agenda Item 7.1 - Kadaltilla / Adelaide Park Lands Authority meeting - Thursday. 27 March 2025

Attachments

Attachment A - Draft Tentative List Submission

- END OF REPORT -



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1. Introduction

The City of Adelaide and a consortium of rural Councils are engaged on a project to explore and develop a World Heritage nomination for parts of South Australia which reflect the early European settlement story of the state. Following considerable research about the Mount Lofty Ranges, several expert reviews were undertaken to consider the World Heritage potential, initially of the rural landscapes and later of the city of Adelaide itself, potentially in conjunction with the rural landscapes.

These expert reviews in 2019 and 2020 did find World Heritage potential.

As part of a project to make progress towards a World Heritage nomination, the Councils commissioned this report to provide a first working draft of the Tentative List submission for Adelaide and its Rural Settlement Landscapes. Such a submission is a formal precondition under the *World Heritage Convention* before a nomination can be submitted.

This draft submission requires further development and consultations before it is ready for lodgement, which must be undertaken by and with the agreement of the Commonwealth. The tasks are outlined in the *Adelaide and Rural Settlement Landscapes World Heritage Report* (Marshall 2021).

Of particular note, this draft should be developed with the input, advice and agreement of the Aboriginal community whose lands are potentially associated with a future nomination.

The consultants who prepared this report are Duncan Marshall AM and Dr Jane Lennon AM.

2. TENTATIVE LIST SUBMISSION – FIRST WORKING DRAFT

In the following text there are a number of notes related to the further development of the submission, indicated by the use of square brackets.



STATE PARTY: Australia

DATE OF SUBMISSION: [To be completed]

Submission prepared by: [To be completed]

Name: Address: Institution: E-mail: Fax: Telephone:

Name of Property: Adelaide and its Rural Settlement Landscapes [Provisional name to

be confirmed]

State, Province or Region: South Australia

Latitude and Longitude, or UTM coordinates: 34° 55′ 43.06″ South, 138° 36′ 0.16″

East

DESCRIPTION:

History

[The following text relating to the history of Aboriginal people should be subject to review, input, advice and agreement of the Aboriginal community associated with the land which might be included in any future nomination.]

The lands of what became South Australia were settled first by Aboriginal people from around 49,000 years BP. These people lived, camped, hunted, fished and practised agriculture and land management in this landscape which was modified by these practices. The landscape was also intimately connected to the cultural life of the Aboriginal people. This complex settlement continued up to and through the 19th century CE and the period of European colonisation.

Adelaide and its Rural Settlement Landscapes are connected to the long history of major European migrations from about 1500 CE to 1914 CE. These migrations followed the Age of Discovery when European sea-faring nations explored distant regions and "discovered" and claimed "new" lands. Of course, in the case of South Australia, these lands were well-known to Aboriginal people for millennia. The substantial free and unfree European

migrations led to colonisation and settlement, and the scale of migrations accelerated in the early modern period. These forces dramatically re-shaped the world and are major themes of global history which had both negative and positive consequences.

The British colonisation of South Australia that started in 1836 was part of the European great migrations, and is associated with the theme of free migration. In particular, this colonisation was quite distinctive as an outstanding example of systemic colonisation, influenced by the ideas of Edward Wakefield and a group of English reformers, the Philosophical Radicals. Numerous aspects of the colonial settlement were planned and organised, including the selection of colonists and funding for the enterprise. The physical form of the urban and rural settlement was also carefully planned, building on the history of British colonial planning.

The colonisation was also founded with principles intended to be respectful to the original inhabitants of the land, the Aboriginal people. However, in practice these principles rapidly failed and led to large-scale dispossession, deaths, disease, some loss of culture and many other terrible outcomes.

The European colony was developed over time and grew, building on the pre-existing Aboriginal landscape. This included the capital, Adelaide, and the surrounding rural agricultural areas. There were periods of growth and good seasons, along with periods of economic difficulties, and the colony also gradually developed representative government, self-government, and ultimately it joined the federation of other colonies to form the Commonwealth of Australia.

The property, including the early Adelaide plan, is of potential Outstanding Universal Value as exceptional evidence of the Wakefield systematic colonisation model, an important and influential model in the history of European free migration and colonial settlement. It is the most complete realisation of British colonial settlement planning in the world, and/or a major achievement of such colonial planning.

Aboriginal people and their culture have survived in Adelaide and the surrounding rural areas despite the major and negative impacts of colonisation. There are determined efforts to revive and reinforce culture and its passage to younger generations. In addition, small gestures of recognition have been achieved in more recent times, such as through native title determinations and the use of Aboriginal place names.

Description

Adelaide and its Rural Settlement Landscapes is a serial property focused on concentrated and contained settlement in the city of Adelaide and the associated surviving rural landscapes. The city and early European settlement was focused on the coastal plain between St Vincent Gulf and the Mount Lofty Ranges. In a short time, settlement extended into the well-watered ranges.

The pre-existing Aboriginal landscape is still evident through a range of features including the siting of the city of Adelaide, as well as transport routes through the landscape. There are also surviving reserves reflecting the early but practically limited recognition of Aboriginal ownership of country.

The city comprises the extant 1837 formal town plan with its wide streets laid out in geometric, grid-iron form, public squares, and a physical distinction between town and

country by an encircling green belt of park lands. The plan also has features reflecting a design response to topography and natural qualities. The city also includes a number of colonial buildings and their grounds, some within the park lands, others arranged within the town plan.

The rural landscapes extended to the north and south of the city, and into the adjacent hills to the east. However, suburban development around the city has eroded the original and closer landscapes, and now the surviving rural landscapes are more remote from the city. These landscapes include a framework of Preliminary Districts and Special Surveys with surveyed towns and villages and 80 acre farm units (sections), including those with surviving original farmhouses, rural buildings and agricultural uses. There are also examples of adaptation of the land settlement by different cultural groups (eg. Hufendorfer settlements of German immigrants).

Throughout the property there is a diversity of places of religious worship and other cultural places reflecting religious/cultural freedom (eg. related to German, Austrian and Polish Lutherans, Jesuits and Catholic migrants).

Justification of Outstanding Universal Value:

Criterion (ii) exhibit an important interchange of human values, over a span of time or within a cultural area of the world, on developments in architecture or technology, monumental arts, town-planning or landscape design

Adelaide and its Rural Settlement Landscapes is the outstanding example of the 19th century Wakefield systematic colonisation model for the creation of a viable settler community based on free migration and a progressive society. Within the context of the major European migrations from about 1500 CE to 1914 CE, it was a radical and influential departure from the prevailing Atlantic and forced migrations, and was the first example of systematic colonisation.

The property was the powerful model for the development of new colonial societies in several other countries from the 19th century. Based on an ideal model developed in the United Kingdom, the rural landscapes also demonstrate the vital adaptation of the model to the pre-existing Aboriginal landscape, and the real and local conditions of the recipient colony, including significant adaptation by immigrants of different cultural groups within the overall settlement enterprise.

As the planned capital of the colonial society, expressing a key aspect of Systematic Colonisation, the Adelaide plan of 1837 reflects an important interchange given the influence of British colonial town planning in this period of major European colonisation. British colonial activities were a major global theme in the period from the late sixteenth century through to the mid twentieth century, and variously encompassed substantial territory in North America, Africa, India and Australia. Town planning was a key part of this colonisation and settlement, and model town plans evolved and guided British settlers. Adelaide's plan was strongly influenced by the evolved model, and it is the most complete realisation of the colonial town planning model.

In addition, the Adelaide plan was to influence the development of hundreds of smaller towns in South Australia, as well as colonial towns in New Zealand.

The Adelaide plan is also of significance in the history of town planning because of its influence on the founding ideas of the Garden City movement.

Criterion (iv) be an outstanding example of a type of building, architectural or technological ensemble or landscape which illustrates (a) significant stage(s) in human history

Adelaide and its Rural Settlement Landscapes is the outstanding example of the implementation of the 19th century Wakefield systematic colonisation model, which in part took advantage of the pre-existing Aboriginal managed landscape. Key features of the model included land sales synchronised to subsidise immigration of free settlers/labour for the colony, the recruitment of younger families as ideal settlers, concentrated settlement, 80 acre farm units (sections), and broader utopian principles such as religious freedom.

This model is reflected in the city and rural landscapes and marks an important change in the period of major European migrations and associated colonisation towards a progressive society and free migration to the far-distant lands of Australia. The property is the original and most enduring expression of systematic colonisation.

The Adelaide plan as part of systematic colonisation is also the outstanding example of the British colonial town planning model developed during the period of European colonialism. This was a major historical period which grew out of the Age of Discovery and saw European powers establish colonial settlements throughout many parts of the world. This period re-shaped world history and its consequences are still substantial and evident.

British colonialism was a very substantial part of this history from the late sixteenth century. Town planning was part of this colonisation and settlement, and model town plans evolved and guided British settlers. Adelaide's plan was strongly influenced by the evolved model, and it is the most complete realisation and a grand example of the colonial town planning model. It includes key features such as concentrated settlement, land rights allocated in a combination of town and country lots, the town planned and laid out in advance of settlement, wide streets laid out in geometric, grid-iron form, a settlement area of about one square mile, public squares, standard-sized rectangular plots, spacious in comparison with those in British towns of the time, some plots reserved for public purposes (including major public buildings reinforcing the plan), and a physical distinction between town and country by an encircling green belt of park lands.

Another important feature of the Adelaide plan is its distinctive response to the topography and natural qualities of its location, reflecting early environmental planning.

Criterion (vi) be directly or tangibly associated with events or living traditions, with ideas, or with beliefs, with artistic and literary works of outstanding universal significance. (The Committee considers that this criterion should preferably be used in conjunction with other criteria)

Adelaide and its Rural Settlement Landscapes is the supreme realisation of the transformational shift in European colonisation in the period from about 1500 CE to 1914 CE. The unprecedented colonisation strategy was based on a progressive political/economic model which evolved from the Enlightenment and championed free settlement and the abolition of slavery, assisted free migration, free markets, gender equality, the secret ballot, religious tolerance and Indigenous rights, in order to create a secular, self-

governing, democratic and modern society. However, in practice these utopian ideals were in some cases not fully realised, and some proved a failure, especially in the case of Aboriginal peoples.

The property and its associated ideas were highly influential in the creation of other new colonial societies in the period, and these ideas have become central to the concept of modern democratic societies.

The Adelaide plan is directly and tangibly associated with ideas arising from the Philosophical Radicals in Britain during the nineteenth century. With links to the Enlightenment which preceded it, the Philosophical Radicals advanced Jeremy Bentham's utilitarian philosophy which defined the maximisation of happiness as the moral standard for action. The Philosophical Radicals and their ideas were a prominent in Britain and also influential in other parts of the world.

The social and economic planning for the new colony in South Australia which derived from the Philosophical Radicals was coupled with rural as well as urban planning, and a range of features in the Adelaide plan are the tangible expression of their ideas, in particular the provision of open spaces/squares and parklands.

Criteria met:



Statements of authenticity and/or integrity:

Statement of Authenticity

The property is the truthful and credible evidence of the Wakefield systematic colonisation model and British colonial settlement planning related to its form and design, material and substance, use and function, and location and setting.

Statement of Integrity

While the boundaries of the property are yet to be decided, the property has the potential to contain all of the surviving attributes necessary to express its value and be of sufficient size.

The property has been and is still subject to development pressures, including the possibility of additional structures in the Adelaide park lands, and potential encroachment or inappropriate development in the rural landscapes. Climate change may also be a pressure, especially on the rural areas and traditional agricultural activities.

Comparison with other similar properties:

There are several contexts considered for the comparative analysis:

- systematic colonisation, especially those related to the Wakefield Model;
- European colonial planned towns, in particular those derived from Britain;
- European free migration following the Age of Discovery; and
- post-Enlightenment attempts to create a model society.



In the case of Wakefield systematic colonisation, examples have been considered from Australia (two properties – Australiad (1840) and Darwin (1863)) and New Zealand (15 properties – Wellington (1840), Wanganui (1840), New Plymouth/Taranaki (1841), Nelson(1841), Port Chalmers (1846), Otago (1848), Dunedin (1848), Christchurch (1850), Canterbury (1850), Invercargill (1853), Alexandra (1860s), Clyde (1860s), Cromwell (1860s), Gore (1862) and Hamilton (1863)).

The New Zealand examples arose from the efforts of the New Zealand Company which had a chequered history of systematic colonisation. Of these, Canterbury appears to provide the best evidence of systematic colonisation, although the originally planned eight settlements is now only two, and the detailed settlement plans no longer remain even if the regional planning is still recognisable. Many other examples generally resulted only in town plans without the rural landscapes. In summary, either the original Wakefieldian rural settlement proposals in New Zealand no longer remain physically intact or were never actually developed.

The Wakefield model was also influential in various ways in a range of other countries (Brazil, Canada, France, Jamaica, South Africa, Sri Lanka and the USA). However, it is not clear if there was any associated physical expression in the landscape, similar or otherwise to systematic colonisation in South Australia.

With regard to colonial town planning, other key examples appear to include Savannah, Philadelphia and Charleston in the USA, and new towns in Upper Canada. Of particular note is the case of Lunenburg in Canada which is on the World Heritage List. This town appears to have very close similarities to the values and attributes of Adelaide, it is much earlier and the built form appears to be more intact. However, the property does not include the associated rural landscape.

Examples of European free migration have been considered from a range of countries (Argentina and Brazil, Bolivia, Canada, Denmark, Dominican Republic, Malaysia, Paraguay and the USA). In a number of cases these examples reflect a version of systematic colonisation, such as the Jesuit Missions of the Chiquitos (Bolivia). In this case, the theoretical basis for the colonisation seems to display significant differences to the South Australian example, such as the evangelising objective. This property is also comprised of buildings and architectural ensembles, it does not have a landscape dimension or embrace rural enterprise. The other examples also display substantial differences with the South Australian example.

Properties reflecting post-Enlightenment attempts to create a model society have been considered from Germany, Netherlands and Belgium and the United Kingdom (Garden Kingdom of Dessau-Wörlitz (18th century), Colonies of Benevolence (1818), New Lanark (1786), Old and New Towns of Edinburgh (1767-1850), Saltaire (1853) and Port Sunlight (1888)). However, in all cases these examples do not relate to migration, and many are not related to rural enterprise.

In summary:

- Adelaide and its rural settlement landscapes is outstanding evidence of the nineteenth century Wakefield systematic colonisation model, combining a planned approach to colonisation in both the urban and rural areas;
- Adelaide is the most complete realization/a grand example/a major achievement of the colonial town planning model. With parklands framing and encasing urban spaces, the city layout is designed to take full advantage of the topography, an

- important innovation for the time. Adelaide has all the essential elements of the 'grand model', distinguished by encircling parklands and internal public squares, preserved largely intact;
- most of the Adelaide plan's elements were not novel but their arrangement on the ground was an inspired response to site and opportunity, and represented the culmination of the whole colonial planning movement of the time;
- with a grid street pattern, systemic provision of town squares, and defining parkland, Adelaide combined numerous physical planning ideas and innovations of the colonial era; and
- Adelaide was itself to be a prototype for the development of other 'parkland towns' in Australia and New Zealand.

APPENDIX A: TENTATIVE LIST FORMAT



TENTATIVE LIST SUBMISSION FORMAT

STATE PARTY:	DATE OF SUBMISSION:	
Submission prepared by: Name:	E-mail:	
Address:	Fax:	
Institution:	Telephone:	
Name of Property:		
State, Province or Region:		
Latitude and Longitude, or UTM coording	nates:	
DESCRIPTION:		
Justification of Outstanding Universal Value: (Preliminary identification of the values of the property which merit inscription on the World Heritage List)		
Criteria met [see Paragraph 77 of the Operational Guidelines]: (Please tick the box corresponding to the proposed criteria and justify the use of each below)		
(i) (ii) (iii) (iv) (v)	vi) (vii) (ix) (x)	
Statements of authenticity and/or integrit	ty [see Paragraphs 78-95 of the <i>Operational</i>	

Comparison with other similar properties:

Guidelines]:

(The comparison should outline similarities with other properties on the World Heritage List or not, and the reasons that make the property stand out)

- The Tentative List submission format is available from the UNESCO World Heritage Centre and at the following Web address: http://whc.unesco.org/en/tentativelists
- Further guidance on the preparation of Tentative Lists can be found in Paragraphs 62-67 of the Operational Guidelines.
- An example of a completed Tentative List submission format can be found at the following Web address: http://whc.unesco.org/en/tentativelists
- All Tentative Lists submitted by States Parties are available at the following Web address: http://whc.unesco.org/en/tentativelists
- The original signed version of the completed Tentative List submission format should be sent in English or French to: UNESCO World Heritage Centre, 7 place de Fontenoy, 75352 Paris 07 SP, France

•	States Parties are encouraged to also submit this information in electronic format (diskette or CD-Rom) or by e-mail to wh-tentativelists@unesco.org	